Science in Ukraine: survive, transform, take the lead

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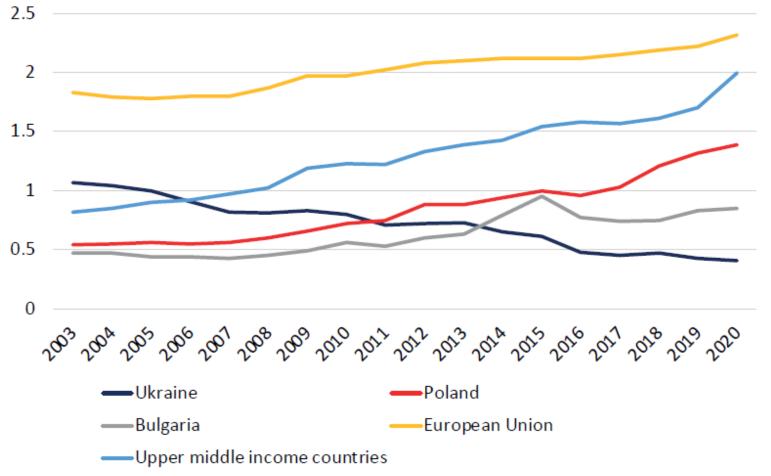
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Outline

- **R&D** sector of Ukraine before the full-scale war
- War challenges
- Postwar goals
- Short-term measures: survival
- Long-term measures: sustainability and development

R&D sector before the full-scale war: steady systemic decline

R&D expenditure (% of GDP)



Number of researchers per million people

	EU average	Poland	Bulgaria	Ukraine
2006	2691	1553	1354	1475
2020	4257	3288	2402	846

- Lack of vision and development strategy
 - science viewed as "art" with limited practical value, no priority
 - no continuity of state policy
 - lack of trust between main stakeholders
- Weak connection between science and the economy
 - low-tech economy -> limited demand for R&D
 - no incentives for private investment

- Problems of governance and policymaking
 - legacy post-Soviet organization (self-sufficient Academies of Sciences with a rigid hierarchy, decoupled education and research)
 - outdated & contradictory legal framework
 - lack of policy development capacity, no data-driven policy
 - policy development, its implementation, funding, evaluation, legislative initiative concentrated at the Ministry for Education and Science (MES)

- Problems with human capital
 - career paths based on legacy "scientific titles", false priorities stimulate imitation of science, violations of academic integrity
 - low salaries/prestige, low mobility, isolated academic job market
 - deterioration of education level
 - brain drain, negative selection
- Research infrastructure problems
 - outdated infractructure (from equipment to buildings), zero investment in modernization
 - no data on existing infrastructure, no development strategy

- Problems with funding instruments
 - very limited set of funding opportunities
 - not tailored to specific needs of different types of research
- Problems of international cooperation and integration into the global and European research space
 - low level of English proficiency, low academic mobility, detachment from the global science
 - no state strategy for internationalization of science
 - incompatible legislation puts barriers to cooperation

Previous reforms

- New legislation on science (2016): two new institutions
 - National Research Foundation of Ukraine (independently governed, competitive grant funding, international experts)
 - National Council on Science and Technology Development (advisory body for the government, ½ are independently elected scientists, ½ are government managers, head = PM)
- Limited impact so far
 - only the Scientific Committee of the NCST is active
 - independence of NRFU under constant attack, limited budget

War challenges

- Direct damage to ~15% of research infrastructure
- Indirect: disruption of research (materials, internet, electricity, etc.)
- Displaced researchers/educators/students (7-15% fleed Ukraine, 30% moved inside Ukraine), broken research teams
- Budget cuts, freeze of funding for ongoing projects, job cuts → very limited funding and career opportunities
- Psychological impact (survey: 73% unable to perform research)
- Travel restriction for men 18-60 limits international cooperation

Postwar goals

- Post-war reconstruction, along with the EU accession, poses modernization challenges for Ukraine: shift from carbon-intensive low-tech industry to knowledge-based economy
- No other way but embracing R&I as the driving force of this modernization. Ukraine with weak science = weak Ukraine.

Basic principles of postwar reconstruction

- Ensure that science, technology, innovation are at the core of the overall strategy for reconstruction; it is advisable that the platform/agency coordinating the donor help has a dedicated supervision team for the R&D sector
- Aim at systemic reforms
- Ensure that human capital is preserved and developed during the reconstruction

Short-term measures: survival

Short-term measures

- Primary goal to support of researchers inside Ukraine (~85%)
- Focus on enabling researchers (selected by merit) to remain in science, even if they are limited in their ability to perform research
- Continue supporting Ukrainian **researchers outside Ukraine**, but emphasize perspectives of their **re-integration** (e.g., include opportunities to cooperate with Ukrainian teams to preserve research groups and increase funding chances)
- Support integration of UA science into European networks



- A national system of researcher fellowships: merit-based individual support, not project-bound, based on track records for the last 5–10 years, awarded for 1–2 years w/renewal, support best 10% of researchers
- Support for competitive project funding via the NRFU: ensure that the NRFU remains an active funding channel supporting excellent science and mission-oriented projects.
- EU programme to integrate UA science into ERA:
 - 1st stage: support for research networks, integration into existing activities, "outsourcing" research, joint proposals, remote jobs/fellowships
 - 2nd stage: support for joint doctoral schools seeds for establishing Centers of Excellence (3rd stage)



- Support matchmaking for the international transfer of expertise: development of digital instruments e.g. within the National Electronic System of Scientific and Research Information (URIS)
- Support capacity building for developing reforms in the R&D sector:
 - establishing a Science and Technology Policy Office as a support team for the National Council on Science and Technology
 - training instruments for MESU and other government personnel

Long-term measures: transform & lead

Long-term measures

- Introduce a performance-based funding system & increase overall R&D spending
- Transformation of state governance in science
 - decouple functions of policy development (MESU) and policy implementation (funding distribution, advising, evaluation ...)
 - improve horizontal coordination; support advisory role of the National Council on Science and Technology by a capable back office
- Strengthen the role of scientific expertise in decision-making main challenge is to build trust; need independent actors National Council on Science and Technology, professional associations

Long-term measures

- Build a multilayer system of funding instruments: targeting different types of research, TRLs, career stages
- Transform national academies of sciences: provide separate organizational and funding structures for
 (i) basic research (ii) applied science (iii) defence-related projects, with increased financial autonomy and responsibility, with integrated research and education;
- **Quality assurance system** both for institutional and project funding; evaluation at the level of *research group*;
- Make STEM education a priority at all levels, funding instruments of youth engagement, popularization of science

Long-term measures

- Strategy for internationalization
 - use instruments of pre-accession assistance, involve SMEs, harness the potential of scientific diaspora
 - international joint labs/centers of excellence/infrastructure
 - create incentives for "outsourcing" R&D tasks to Ukraine
- Support integration of research and education
 - joint appointments, doctoral schools, and labs across research institutes and universities
- Involvement of domestic business/industry
 - provide grants for R&D directly to SMEs
 - tax incentives & cofunding schemes to stimulate private investment into R&D

Instead of the Summary

- "Research and innovation should be embraced as a core pillar of a sustainable economic recovery and future growth of a knowledge-based economy, that harnesses the power of Ukraine's human capital, and requires a major policy shift and fundamental transformations in this sector. It is thus advisable that the platform/agency coordinating the donor help has a dedicated supervision team for this sector."
- "In the short term, donor help in the research and innovation sphere should be focused on retention and development of human capital (e.g., via supporting researchers, embedding them into ongoing activities via non-residential fellowships), deepening global integration of Ukrainian science via support of international research networks and doctoral schools, and strengthening ties between research and business. Longerterm support should flow into new structures and instruments that will define the vector of transformation, such as joint centres of excellence and innovation hubs."

Recommendations of the G7 Expert Conference (Berlin 25.10.22)