EU perspectives on evidenceinformed policymaking in governance and public administrations



ESAF meeting 12 September 2023

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COVID-19 crisis



"While policy making and public messaging during the COVID-19 pandemic continue to be informed by the latest scientific advice, the early months of the crisis exposed **the uneven level of research and advice in different Member States**, as well as the different approaches taken to providing and using that advice. This meant that **evidence was patchy**, **sometimes contradictory and often confusing** as a result of different messaging in different Member States."

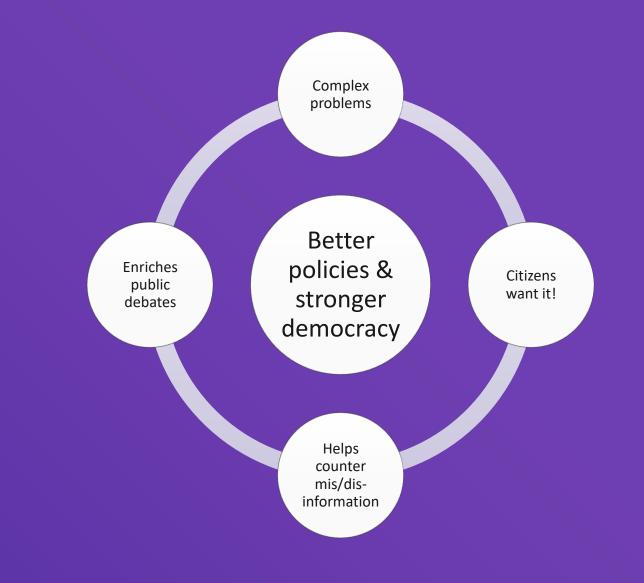
EC "Drawing early lessons from the COVID-19 pandemic", COM(2021) 380

COVID-19 crisis – complex and wicked problems



- Need for interdisciplinary evidence
- Proliferation of advisory structures
- Joint press conferences with scientists and policymakers
- Incorporation of scientists to the public sphere (more science communication)
- Frictions at the science and policy interface in some countries

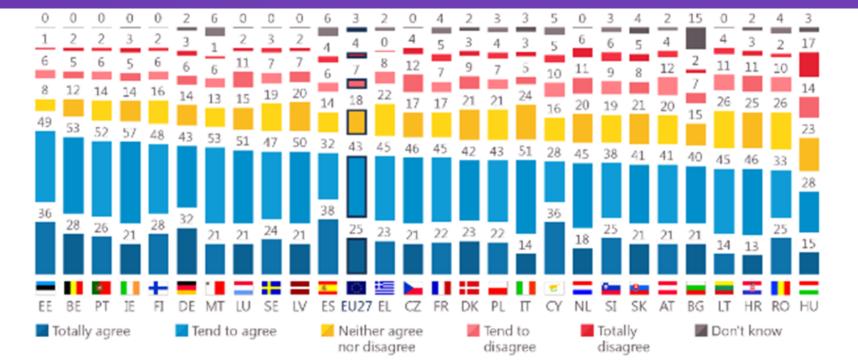
Why better science/evidence for policy?



Citizens demand evidence-informed policymaking!

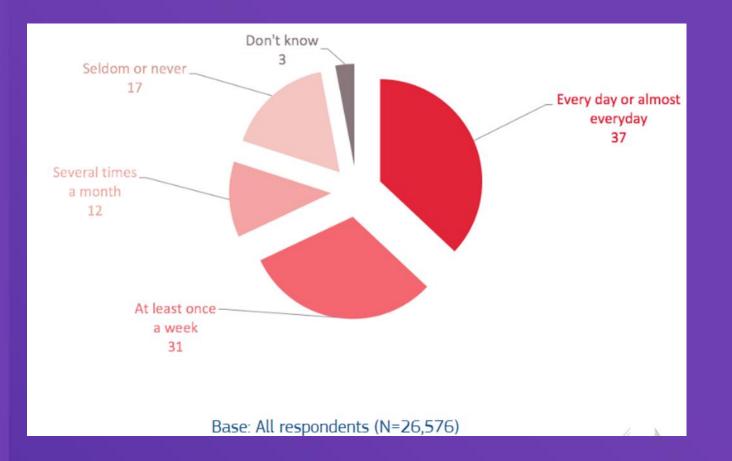
68% of EU citizens agree with the sentence:

"Scientists should <u>intervene</u> in political debate to ensure that decisions <u>take into account</u> scientific evidence"



Eurobarometer of Science and Technology, Sept 2021

Improving the quality of public debates



Almost four in ten respondents (37%) come across *fake news* every day or almost everyday

Flash Eurobarometer 464, 2018

Stock-taking and promoting debate on Science for Policy for Member States

Commission Document (Oct'22)



Commission offers to promote debates on science for policy within and between Member States

- How to strengthen and connect existing and potential science-forpolicy initiatives
- How R&I ministries/agencies support policymakers in other fields to use scientific knowledge
- How the Commission could support national efforts for reforms in the public administration and the science and innovation systems

Series of workshops on national ecosystems



- 14 workshops with 1800+ participants
- Mapping the science-for-policy ecosystems and recommendations for policy change
- Expert discussion papers

Survey with 500 responses from S4P experts and practitioners

Three challenges to science for policy



Institutional environment:

missing connections & coordination



Individual capacities:

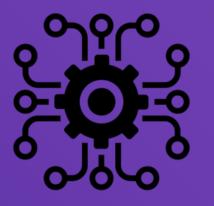
missing competences and inter-sectoral understanding



Good governance of evidence use: Limits of science and policymaking

https://europa.eu/!fwYr7f

Three types of EU support to address them

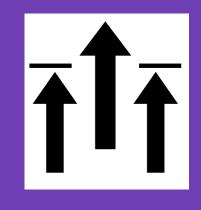


Institutional capacity & professional network building

https://europa.eu/!fwYr7f



Professional competence & intersectoral professional schemes for knowledge exchange

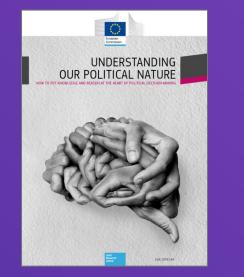


Knowledge on science-for-policy ecosystems, practices, and capacity & limits

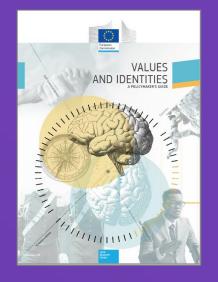
No expertocracy – Limits of science for policy

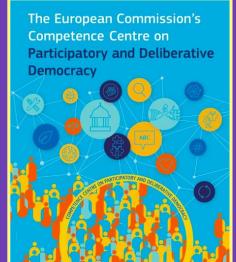
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- Enlightenment 2.0 research project
- How do we take political decisions?
- What is the weight of our own values and identities?
- What is the connection with democracy and society?









See also: Christensen J, Holst C, and Molander. *Expertise, Policy-making and Democracy*. 2022 Routledge https://europa.eu/!fwYr7f

Competence frameworks for evidenceinformed policymaking





Schwendinger F, Topp L and Kovacs V, *Competences for Policymaking*, EUR 31115 EN, Publications Office of the European Union, Luxembourg, 2022, doi:10.2760/642121, JRC129623

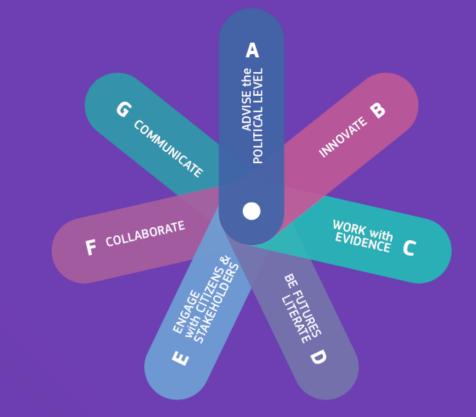
https://europa.eu/!fwYr7f



Work with Evidence – Training for Policymakers

- 3 x 0.5-day course
- Goal: increase evidence use.
- Content:
 - Identifying evidence needs,
 - Gathering evidence,
 - Assessing evidence,
 - Scientific thinking.
- Methods:
 - Models of policy impact,
 - Participatory exercises,
 - Self-paced online learning.

→ Policymakers ask good questions and understand the answers.





European Commission > EU Science Hub > Smart4Policy >

Smart4Policy – Reflect about your work on policy!



Institutional support



Better Regulation (2021)

- Scientific evidence as "cornerstone"
- Research communities as partners to engage with early
- Integration of science advice and foresight in impact assessment & policy evaluation



A new vision for public administration (PA) fit for future (2021)

- Commission support to Member States (TSI)
- Systematic consideration of scientific knowledge to address wicked problems

Recovery and Resilience Funds (RRF) (2021)

https://europa.eu/!fwYr7f



The new ERA: A policy framework cocreation with MS for R&I (2020)

- Knowledge valorisation (2022 guidelines)
- Inter-sectoral researcher mobility
- Feedback to policy
- Impact-oriented research
- Better research assessment frameworks (2022 – Council)
- Policy Support Facility (PSF)
- Competence frameworks for science for policy (2022)





Strengthening science for policy ecosystems

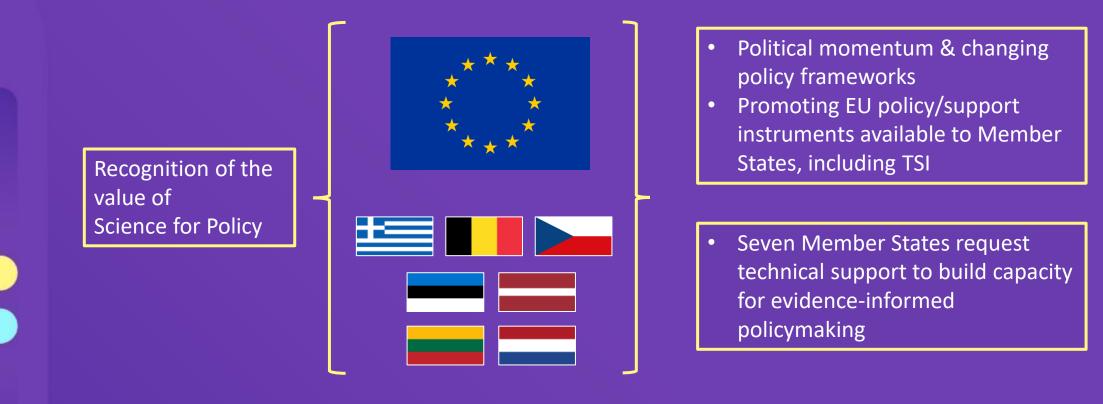




- Boundary organisations
- Knowledge brokers
- Institutional preparedness to provide science advice
- Policymaking is done across all levels

Linking the TSI to developments at EU level





- The largest multi-country public administration reform project by Technical Support Instrument
- A 2-year project delivered by the JRC and the OECD
- Beneficiary organisations ranging from centres of governments to research and innovation bodies





Better institutional integration of the use of evidence, science, and evaluation in policymaking



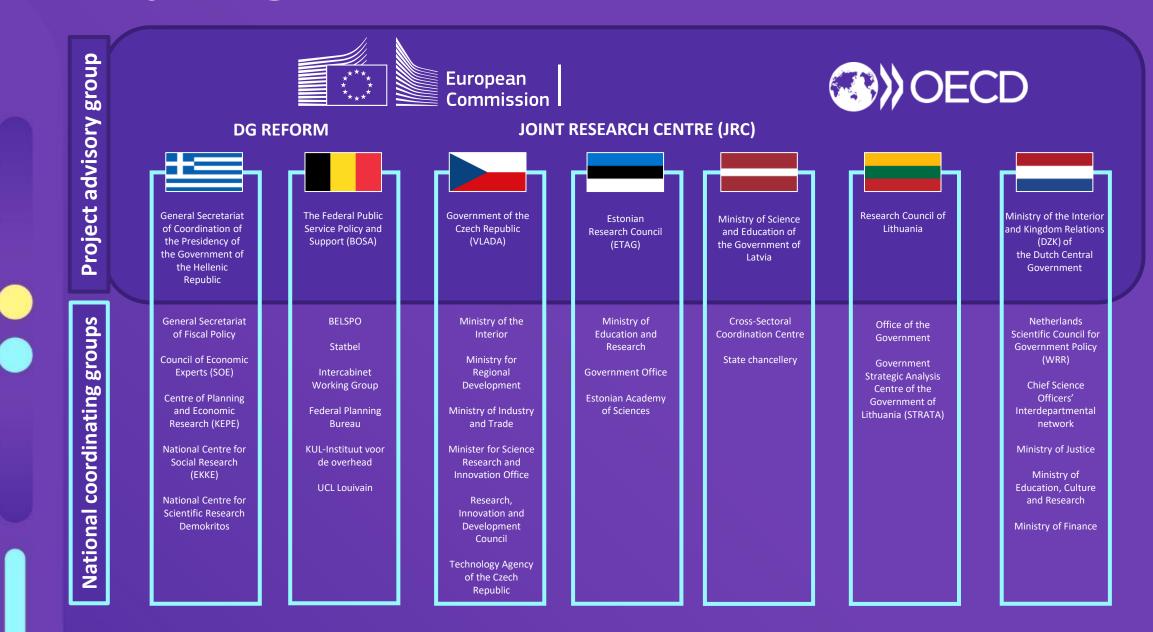
Improved capacity and awareness for evidenceinformed policymaking in governance and public administration in a post-pandemic Europe



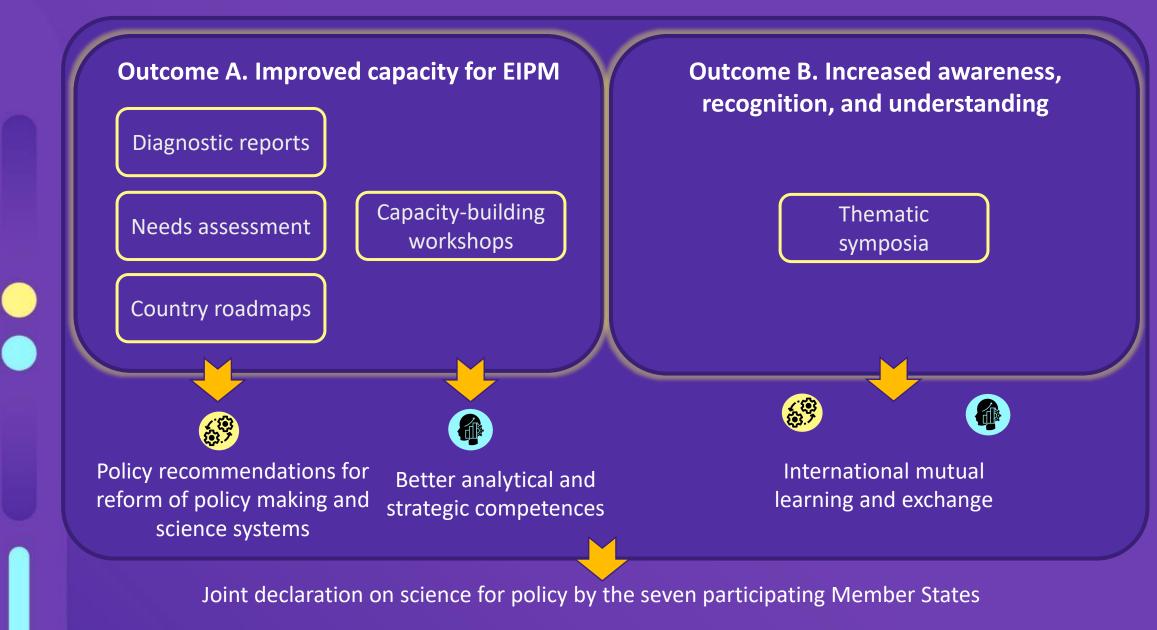


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Project governance framework



Project overview



Draft of the analytical framework

ANALYTICAL LEVEL

Individual

SUPPLY OF SCIENCE AND EVIDENCE

DEMAND OF SCIENCE AND EVIDENCE

Professional and team competences Incentives to engage in science for policy Career profiles, mobility programmes and challenges			
Mandates & missions Dedicated structures, processes & support for science for policy	 Role of civil service in policymaking Resources and staff suitable for evidence-informed policymaking 	•	 Policies/processes on domestic core public policy (Better regulation, RIA, budgets, foresight, impact of green transition, knowledge
Coordination mechanisms & boundary organisations for policy engagement Role and functions of scientific councils, academies, etc.	 Inter-institutional coordination (e.g. knowledge sharing mechanisms) Boundary organisations and actors to engage with scientific community and knowledge 	•	valorisation, etc.) Policies/processes influence by European commitments and processes (Structural Funds, Green and Digital Transition,
Policies on research	Policies/processes/porms		RRP, HE, ERA, etc.)

Mandates & • Dedicated st Organisational processes & science for p Coordinatior boundary or Interpolicy engage organisational Role and fun councils, aca Policies on research Policies/processes/norms promoting EIPM-culture and assessment, inter-sectoral mobility, research funding, etc. values, public trust, and System promoting EIPM-culture and processes between branches of public administration walues European

Commission

WHERE SUPPLY AND

DEMAND MEET

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International capacity-building workshops

Scientists

- Aim: enabling trainees to deliver similar exercises nationally to help scientists maximise their policy impact
- 3 online/in-person workshops
- 48 participants in total (pairs of scientists-facilitators)
- 3 pairs per country (6 people)
- Training of trainers format
- July-September 2023
- Delivered by the JRC

European **** Commission

Policymakers

- Aim: building capacity in policymakers for EIPM and ensuring follow-up trainings
- Number of trainees to be decided
- 2 online/in-person workshops Using JRC's competence framework and OECD work on Building Capacity for EIPM and peer learning
- Around Q4 2023 Q2 2024
- JRC and OECD

Knowledge brokers

- Aim: address challenges in science for policy and in setting up knowledge mobilisation units
- 1 online/in-person workshop
- Number of trainees to be decided
- With the input of experts and practitioners from other organisations
- Around Q1-Q3 2024
- JRC and OECD



Mutual learning exercises via thematic symposia

- Opportunity for networking and international exchange of practices
- A total of 3 international thematic symposia (online or in-person)
- To be held between Oct 2023-Jan 2024, and April-July 2024
- Topics decided:

Strategic foresight and anticipatory governance

AI and data analysis in public governance

Policy evaluation in public administration





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Project kick-off meeting

European

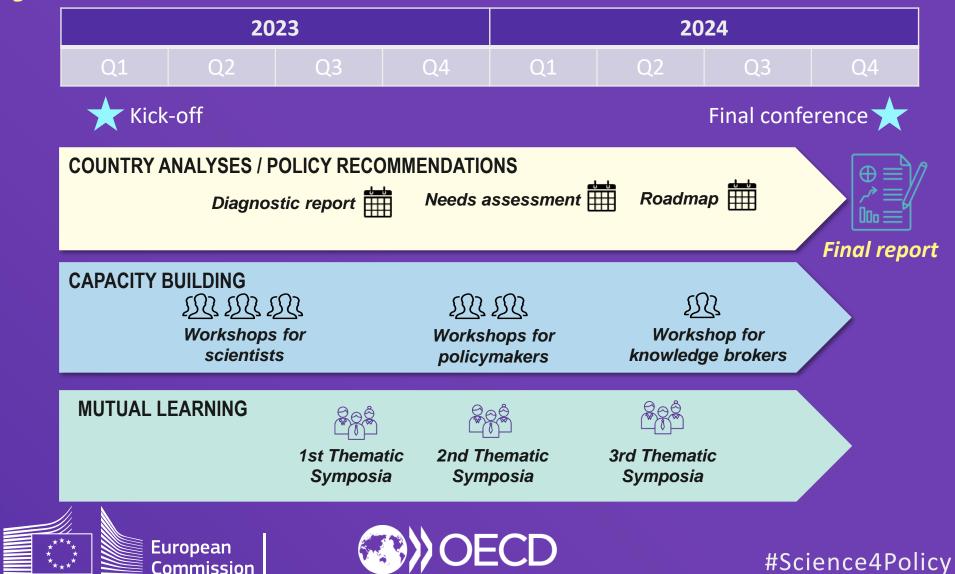
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Project timeline



Conclusions

- 1. We aim to better connect and improve science-for-policy ecosystems in the EU Member States for more resilient democracies
- 2. This is an endeavour that brings together actors from the public administration side and the research and innovation systems
- 3. Join and support our work in your country and in the EU-27!

Thank you

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